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Conference of the Parties to the Convention on Biological Diversity Sixteenth meeting, second resumed session Rome, 25–27 February 2025 Agenda item 11 Resource mobilization and financial mechanism

# Decision adopted by the Conference of the Parties to the Convention on Biological Diversity on 27 February 2025

#### 16/33. Financial mechanism

The Conference of the Parties,

Reaffirming the importance of the full application of the provisions of Article  $\underline{20}$ , in particular paragraphs 2 and 3, and Article  $\underline{21}$ , in particular paragraphs 1 and 3, of the Convention on Biological Diversity<sup>1</sup> and of access for all eligible Parties to the financial mechanism for the full implementation of the Convention.

Welcoming the valuable role of the Global Environment Facility as the institutional structure operating the financial mechanism of the Convention on an interim and ongoing basis,

*Reaffirming* the commitment of the Conference of the Parties to reviewing periodically the effectiveness of the financial mechanism, as reflected in its memorandum of understanding with the Council of the Global Environment Facility,<sup>2</sup>

*Reaffirming also* the importance of the review of the effectiveness of the financial mechanism in the context of the implementation of the Convention and its Protocols, strategies and programmes,

*Noting with concern* the lack of financial voluntary contributions to finance the implementation of the terms of reference for a full assessment of the amount of funds needed for the implementation of the Convention and its Protocols for the ninth replenishment period of the Global Environment Facility Trust Fund,<sup>3</sup> resulting in limited activities reported for the consideration of the Conference of the Parties at its sixteenth meeting,

*Recognizing* the integrated and indivisible nature of the components of the Kunming-Montreal Global Biodiversity Framework,<sup>4</sup> which include considerations for its implementation (sect. C of the Framework), implementation and support mechanism and enabling conditions (sect. I) and responsibility and transparency (sect. J),

<sup>&</sup>lt;sup>1</sup> United Nations, *Treaty Series*, vol. 1760, No. 30619.

<sup>&</sup>lt;sup>2</sup> Decision III/8, annex.

<sup>&</sup>lt;sup>3</sup> Decision <u>15/15</u>, annex III.

<sup>&</sup>lt;sup>4</sup> Decision 15/4, annex.

Noting with concern that, in the first half of the eighth replenishment period of the Global Environment Facility Trust Fund, no project proposals were submitted from eligible Parties to support the implementation of the Cartagena Protocol on Biosafety<sup>5</sup> and that only three project proposals were submitted by eligible Parties to support the implementation of the Nagoya Protocol on Access to Genetic Resources and the Fair and Equitable Sharing of Benefits Arising from Their Utilization,<sup>6</sup> and recognizing also the need to improve the understanding of possible causes thereof,

Welcoming the actions taken by the Global Environment Facility through the funding of its biodiversity focal area to support eligible Parties, while emphasizing the need to further scale up the mobilization of resources to respond to the challenges and needs of developing country Parties, in contributing to the implementation of the Convention and its Protocols and of the Framework,

*Noting* that a number of eligible Parties have not yet accessed support from the Global Environment Facility, in particular for the revision and updating of national biodiversity strategies and action plans and national biodiversity finance plans to align them with the Framework,

*Noting also* the contributions of the integrated programmes of the Global Environment Facility towards achieving the targets of the Framework and that all those programmes contribute towards achieving Targets 8, 10, 11 and 20 to 23,

*Welcoming* the significant portion of other focal area resources under the Global Environment Facility that contribute to the implementation of the Framework,

Welcoming also the efforts by the Global Environment Facility to harness synergies among other biodiversity-related conventions and to address multiple environmental challenges in a holistic manner.

*Highlighting* the contribution of indigenous peoples and local communities to the implementation of the Convention, and welcoming the support that the Global Environment Facility currently provides to them,

*Noting with appreciation* the enhanced support provided by the Global Environment Facility to indigenous peoples and local communities for the implementation of the Framework, including through the aspirational programming share of 20 per cent at the portfolio level by 2030 in the Global Biodiversity Framework Fund,

*Underlining* the continued efforts to improve the strategic guidance provided by the Conference of the Parties to the Global Environment Facility as the institutional structure operating the financial mechanism of the Convention on an interim and ongoing basis,

Recognizing that the resources of the Global Environment Facility are allocated in a predictable manner through its Trust Fund as a result of the implementation of the System for Transparent Allocation of Resources, that improvements have been made in terms of the timely disbursements of funds to eligible Parties and that the streamlining of the Global Environment Facility project cycle is also likely to have a positive impact on the timely disbursements of funds,

Welcoming the efforts by the Global Environment Facility to support policy coherence and streamlining measures,

*Recognizing* the importance of strengthening country leadership, ownership and accountability with regard to activities supported by the Global Environment Facility,

*Recognizing also* that, over the years, the Global Environment Facility has taken steps to enhance the quality of its reports,

<sup>&</sup>lt;sup>5</sup> United Nations, *Treaty Series*, vol. 2226, No. 30619.

<sup>&</sup>lt;sup>6</sup> Ibid., vol. 3008, No. 30619.

*Recognizing further* and considering the importance of living in harmony with nature and living well in balance and harmony with Mother Earth to achieve human well-being, a healthy planet and economic prosperity for all people,

1. Welcomes the report of the Council of the Global Environment Facility for the sixteenth meeting of the Conference of the Parties, 7 and takes note of the report on the sixth review of the effectiveness of the financial mechanism:8

#### Ι

## **Global Environment Facility Trust Fund**

- 2. Requests the Global Environment Facility, in collaboration with the Executive Secretary of the Convention on Biological Diversity, to encourage eligible Parties to submit project proposals in support of the implementation of Target 17 of the Kunming-Montreal Global Biodiversity Framework and the implementation plan<sup>9</sup> and the capacity-building action plan<sup>10</sup> for the Cartagena Protocol on Biosafety;
- 3. *Invites* relevant Parties to the Cartagena Protocol to access proactively the notional allocation available for the Protocol from the eighth replenishment programming directions;
- 4. *Requests* the Executive Secretary and the Global Environment Facility to promote the sharing of experience and knowledge in project development and implementation in support of the implementation of Target 13 of the Framework;
- 5. *Invites* relevant Parties to the Nagoya Protocol on Access to Genetic Resources and the Fair and Equitable Sharing of Benefits Arising from Their Utilization to access proactively the notional allocation available for the Protocol from the eighth replenishment programming directions;
- 6. Requests the Global Environment Facility to identify, in collaboration with eligible Parties, the causes for the underuse of the notional allocation available for the Protocols and to propose adequate measures to address those causes in order to increase its use and to include related information in the next report of its Council to the Conference of the Parties;
- 7. Encourages the Global Environment Facility to continue to explore potential opportunities for maximizing the contribution of its integrated programmes to the implementation of the Framework, including through dedicated support to indigenous peoples and local communities, women and youth;
- 8. *Encourages* the Global Environment Facility and eligible Parties to maintain the contribution of the international waters focal area to the implementation of the Framework and to extend that practice to other focal areas, including climate change, land degradation, and chemicals and waste, in line with national circumstances and priorities;
- 9. *Invites* developed country Parties, other Parties that voluntarily assume the obligations of developed country Parties and other governments to participate in the ninth replenishment of the Global Environment Facility Trust Fund to support eligible developing country Parties, in particular the least developed countries and small island developing States, and Parties with economies in transition;
- 10. Requests the Global Environment Facility and its Council to consider how to integrate Mother Earth-centric actions into the programming directions of the Facility and the Global Biodiversity Framework Fund;

<sup>&</sup>lt;sup>7</sup> CBD/COP/16/8/Rev.1.

<sup>&</sup>lt;sup>8</sup> CBD/COP/16/7. See also CBD/COP/16/INF/25.

<sup>&</sup>lt;sup>9</sup> Decision <u>CP-10/3</u>, annex.

<sup>&</sup>lt;sup>10</sup> Decision CP-10/4, annex.

11. *Underscores* the importance of providing adequate and predictable support to developing country Parties for preparing and updating national reports, national biodiversity strategies and action plans and national biodiversity finance plans or similar instruments;

## II Global Biodiversity Framework Fund

- 12. *Expresses its appreciation* to the Global Environment Facility for the establishment and operationalization of the Global Biodiversity Framework Fund;
- 13. *Notes with appreciation* the contributions made to the capitalization of the Global Biodiversity Framework Fund by donor countries and other governments, namely, Austria, Canada, Denmark, France, Germany, Japan, Luxembourg, New Zealand, Norway, Spain, the United Kingdom of Great Britain and Northern Ireland and the government of Quebec, which amounted to about 382 million United States dollars at the time of adoption of the present decision;<sup>11</sup>
- 14. *Underscores* the need to significantly scale up the mobilization of adequate and predictable resources made available to the Global Biodiversity Framework Fund to contribute to the timely implementation of the Framework, in particular its Target 19;
- 15. *Invites* developed country Parties, other Parties that voluntarily assume the obligations of developed country Parties and other countries, as well as the private and financial sectors, philanthropic organizations, non-governmental organizations, non-sovereign entities and other stakeholders, to make or increase their contributions to the Global Biodiversity Framework Fund in order for it to continue its rapid capitalization to support the implementation of the Framework; complement existing support; and scale up financing to ensure the timely implementation of the Framework, taking into account the need for adequacy, predictability and the timely flow of funds to contribute to the quantitative ambition set in Target 19 of the Framework;
- 16. Regrets the lack of contributions from the private and financial sectors, philanthropic organizations, non-governmental organizations and other stakeholders to the Global Biodiversity Framework Fund, and requests the Global Environment Facility and the Council of the Global Biodiversity Framework Fund to explore ways to enhance resource mobilization and report on progress to the Conference of the Parties at its seventeenth meeting;
- 17. Requests the Global Environment Facility and the Council of the Global Biodiversity Framework Fund to explore ways to enhance and strengthen predictability in financing the timely implementation of the Framework, including through multi-annual pledges and consideration of the opportunities of voluntary indicative scales of contributions, and report thereon for consideration by the Conference of the Parties at its seventeenth meeting;
- 18. Welcomes the aspirational programming share of 20 per cent by 2030 from the total amount of resources allocated under the Global Biodiversity Framework Fund to support actions by indigenous peoples and local communities, and urges the Global Environment Facility to ensure that country-driven projects contributing to that target are designed and implemented in consultation and partnership with indigenous peoples and local communities;
- 19. Also welcomes the fact that 25 per cent of the resources of the Global Biodiversity Framework Fund is to be programmed through international financial institutions that are agencies of the Global Environment Facility;

#### Ш

# Four-year outcome-oriented framework of biodiversity programme priorities of the Convention on Biological Diversity and its Protocols

20. Adopts the four-year outcome-oriented framework of biodiversity programme priorities of the Convention and its Protocols, as contained in annex I to the present decision, as the main

<sup>&</sup>lt;sup>11</sup> See the contributions at https://fiftrustee.worldbank.org/en/about/unit/dfi/fiftrustee/fund-detail/gbff.

guidance for the ninth replenishment period of the Global Environment Facility Trust Fund (July 2026–June 2030), aligned with the Kunming-Montreal Global Biodiversity Framework;

- 21. Requests the Global Environment Facility to include in its report to the Conference of the Parties information on its responses to the four-year outcome-oriented framework and how those responses contribute to the achievement of each target of the Kunming-Montreal Global Biodiversity Framework, as well as considerations for its implementation (sect. C of the Framework), and the achievement of the objectives of the Convention and its Protocols;
- 22. Encourages the governing bodies of the various biodiversity-related conventions to include a standing item in the agenda of their meetings for the provision of strategic advice, as appropriate, concerning national actions that may support collaboration, cooperation and synergies, as appropriate, to achieve the objectives of the Convention on Biological Diversity and its Protocols and the goals and targets of the Framework, which may be referred to the Global Environment Facility through the Conference of the Parties to the Convention, and to request their respective secretariats to communicate such advice to the Executive Secretary of the Convention;
- 23. *Invites* the secretariats of the biodiversity-related conventions to participate in and provide input under the inter-secretariat consultations to be convened by the Executive Secretary of the Convention on Biological Diversity when developing the inputs of the Secretariat of the Convention to draft programming directions and policy recommendations for the negotiations for the ninth replenishment of the Global Environment Facility Trust Fund, in which the Facility will participate, in line with paragraph 7 of the memorandum of understanding between the Conference of the Parties and the Council of the Global Environment Facility;

#### IV

## **Funding needs assessment**

- 24. Requests the Executive Secretary to compile and transmit, as soon as practical, the information on funding needs received from all eligible developing country Parties, in particular the least developed countries and small island developing States, and Parties with economies in transition to the Secretariat of the Global Environment Facility and the participants in the negotiations of the ninth replenishment of the Global Environment Facility Trust Fund;
- 25. Also requests the Executive Secretary to draw upon the experience gained and lessons learned in implementing the terms of reference for the assessment of needs for funding from the Global Environment Facility for the implementation of the Convention and its Protocols and to prepare draft terms of reference for conducting the fifth determination of funding needs for the tenth replenishment period of the Global Environment Facility Trust Fund (July 2030–June 2034), for consideration by the Subsidiary Body on Implementation at a meeting held before the seventeenth meeting of the Conference of the Parties and by the Conference of the Parties at its seventeenth meeting;

#### V

## Further guidance to the Global Environment Facility

- 26. *Takes note* of the consolidated previous guidance to the Global Environment Facility contained in the annex to document CBD/COP/16/6/Add.1;
- 27. Adopts the additional guidance to the Global Environment Facility contained in annex II to the present decision, and requests the Council of the Global Environment Facility to include information regarding the implementation of the additional guidance in its reports to the Conference of the Parties:
- 28. Requests the Subsidiary Body on Implementation to consider at a meeting held before the seventeenth meeting of the Conference of the Parties draft elements for further guidance developed in response to its recommendation 4/4, as contained in the annex to document

<u>CBD/COP/16/6/Rev.1</u> as well as additional text proposals submitted at the sixteenth meeting of the Conference of the Parties;<sup>12</sup>

- 29. *Recalls* paragraphs 2, 3 and 4 of its decision XII/30 of 17 October 2014, and requests the Executive Secretary to continue to liaise with the various biodiversity-related conventions and the Global Environment Facility to explore opportunities to enhance support from the Facility for countries with regard to activities relevant to the implementation of the various biodiversity-related conventions;
- 30. *Requests* the Global Environment Facility to continue to support partnerships with indigenous peoples and local communities, women and youth and to recognize and promote their contributions to the implementation of the targets of the Framework;
- 31. Also requests the Global Environment Facility to inform the Conference of the Parties on how it is taking into account the voluntary guidelines on safeguards in biodiversity financing mechanisms developed under the Convention, recalling in that regard paragraph 6 of decision 14/15 of 29 November 2018;
- 32. Further requests the Global Environment Facility to explore ways to further improve, facilitate access to and increase direct funding for indigenous peoples and local communities, women and youth, ensuring that those resources support their rights and knowledge systems;

#### VI

## Review of the effectiveness of the financial mechanism

- 33. Requests that the Global Environment Facility continue to strengthen its efforts to mobilize resources to support the implementation of the Convention and its Protocols and, in particular, the Framework, including by mobilizing voluntary contributions from developed country Parties, other Parties that voluntarily assume the obligations of developed country Parties, other countries and other sources, such as multilateral development banks, the private sector and philanthropic organizations, as well as through sustainable finance instruments, in order to improve the predictability, adequacy and timely flow of funds and to contribute to closing the biodiversity financing gap;
  - 34. Also requests that the Global Environment Facility:
- (a) Further increase flexibility in project cycles for all eligible Parties, in particular the least developed countries and small island developing States, also taking into consideration the most environmentally vulnerable countries in the context of the provisions of paragraph 7 of Article 20 of the Convention;
- (b) Consider increasing support for sustained programmatic approaches and capacity-building;
- (c) Continue to enhance country and local ownership, including by addressing the capacity support available to operational focal points and reviewing the role of its implementing agencies, while considering broadening their base, with a view to promoting more direct engagement of national entities in developing countries;
- (d) Further explore modalities to enhance the effectiveness of processes for funding activities under the Cartagena Protocol and the Nagoya Protocol and to encourage take-up by countries;
- (e) Further promote support for indigenous peoples and local communities, including by promoting their leadership of and partnership in projects, recognizing indigenous knowledge as a basis for activities supported by the Global Environment Facility and using targeted indicators to monitor projects, and consider establishing a funding target to support the priorities of indigenous

 $<sup>^{12} \</sup> See the submission from the Plurinational State of Bolivia, available at \\ \underline{www.cbd.int/doc/interventions/6717c9819a0ecc27c502d552/GEF\%20Financial\%20Mechanism.docx.}$ 

peoples and local communities across the biodiversity programme of the Global Environment Facility Trust Fund as whole;

- (f) Contribute to the implementation of the whole-of-government and whole-of-society approach for the Framework by continuing to enhance effective engagement with civil society organizations, women and youth, indigenous peoples and local communities, the private sector, philanthropic and conservation organizations and other major stakeholder groups;
  - 35. Further requests that the Global Environment Facility:
- (a) Consider linking implementation outcomes in the Results Measurement Framework of the ninth replenishment of its Trust Fund, annual performance reviews and strategic country cluster evaluations to the objectives of multilateral environment agreements, such as those of the Convention;
- (b) Enhance efforts to meet all its current reporting requirements, and in that regard include information on projects on biological diversity that it funds outside the Convention and on its response to the needs assessments made by the Conference of the Parties under the memorandum of understanding between the Conference of the Parties and the Council of the Global Environment Facility, so as to enable the Conference of the Parties to improve the quality of its guidance;
- (c) Ensure that reports to the Conference of the Parties include data related to indigenous peoples and local communities, in particular disaggregated data, where available;
- (d) Explore alternative programming modalities, procedures and processes for facilitating and expediting access to increased financial resources for enabling activities;
- 36. Requests the Council of the Global Environment Facility to explore ways to enhance equitable geographical representation within and among its constituencies, including by giving due consideration to the elements outlined in the report on the sixth review of the effectiveness of the financial mechanism;
- 37. Also requests the Council of the Global Environment Facility to ensure the effective engagement of indigenous peoples and local communities, women and youth in decision-making, given their contribution to the conservation and sustainable use of biodiversity;
- 38. *Invites* the Assembly of the Global Environment Facility, in the context of the ninth replenishment of the Global Environment Facility Trust Fund, to consider reforms to its governance on the basis of the recommendations by its Council with respect to paragraphs 36 and 37 above;
- 39. *Requests* the Global Environment Facility to continue to liaise with the Secretariat of the Green Climate Fund, in line with their respective mandates, with a view to enhancing collaboration and support for the Convention, including through the Long-Term Vision on Complementarity, Coherence, and Collaboration between the Green Climate Fund and the Global Environment Facility;
- 40. Requests the Executive Secretary to prepare draft terms of reference for the seventh quadrennial review of the effectiveness of the financial mechanism, taking into account the compilation of views referred to in annex III to the present decision, and also ensuring that the review includes the views of indigenous peoples and local communities, women and youth, as well as possible impacts on their rights, for consideration by the Subsidiary Body on Implementation at a meeting held before the seventeenth meeting of the Conference of the Parties and by the Conference of the Parties at its seventeenth meeting;
- 41. Also requests the Executive Secretary to commission a study benchmarking the Global Environment Facility against those financial mechanisms or similar instruments of other relevant multilateral environmental agreements, including with regard to funding modalities and financial performance, criteria and process for funding, access and disbursement modalities, monitoring and evaluation, governance, cost-effectiveness of operations, and legal nature, to inform the discussions

of the Subsidiary Body on Implementation before the eighteenth meeting of the Conference of the Parties.

#### Annex I

Four-year outcome-oriented framework of biodiversity programme priorities of the Convention on Biological Diversity and its Protocols for the ninth replenishment period of the Global Environment Facility Trust Fund (2026–2030)

## I. Objective

- 1. The present four-year outcome-oriented framework of biodiversity programme priorities serves as guidance related to the Convention on Biological Diversity<sup>13</sup> and its Protocols for the Global Environment Facility for the ninth replenishment period of its Trust Fund (2026–2030).
- 2. The framework is provided by the Conference of the Parties to the Convention with the expectation that it will be used by the Secretariat of the Global Environment Facility and the participants in the replenishment negotiations in determining the programming directions and policy recommendations for the ninth replenishment of the Global Environment Facility Trust Fund.
- 3. The framework is also provided within the context of the mandate of the Global Environment Facility to provide resources for achieving global environmental benefits and the mandate provided to the Facility by the Conference of the Parties in its memorandum of understanding with the Council of the Global Environment Facility.<sup>14</sup>
- 4. The framework uses the Convention and its Protocols and the Kunming-Montreal Global Biodiversity Framework<sup>15</sup> to set the strategic priorities for the financial mechanism of the Convention, which are expected to be operationalized by the Global Environment Facility through its programming directions for the ninth replenishment period.
- 5. It is recognized that, in the present framework of programme priorities, the Kunming-Montreal Global Biodiversity Framework should be used as a strategic plan for the implementation of the Convention and its Protocols over the period up to 2030.
- 6. In particular, the goals and targets of the Kunming-Montreal Global Biodiversity Framework provide the direction for the outcomes of the present four-year framework, bearing in mind that the ninth replenishment period coincides with the four-year period leading up to the 2030 deadline for achieving the targets, while recognizing that each of the three objectives of the Convention should be addressed by the Global Environment Facility in a balanced manner when designing and implementing its programming directions and policy recommendations for the ninth replenishment.
- 7. The integrated and indivisible nature of the components of the Kunming-Montreal Global Biodiversity Framework, which include considerations for its implementation (sect. C of the Framework), implementation and support mechanism and enabling conditions (sect. I) and responsibility and transparency (sect. J), are recognized in the present framework, as is the operationalization of the Global Biodiversity Framework Fund and its complementary support for the Global Environment Facility in facilitating the implementation of the Kunming-Montreal Global Biodiversity Framework.
- 8. Recognizing that the Kunming-Montreal Global Biodiversity Framework is relevant to all biodiversity-related conventions and other multilateral environmental agreements, the present framework seeks to promote the implementation of complementary measures that may enhance programmatic synergies and efficiencies among the Convention on Biological Diversity and its Protocols and other biodiversity-related conventions, multilateral environmental agreements and frameworks, relevant to the Kunming-Montreal Global Biodiversity Framework and the mandate of

<sup>&</sup>lt;sup>13</sup> United Nations, *Treaty Series*, vol. 1760, No. 30619.

<sup>&</sup>lt;sup>14</sup> Decision III/8, annex.

<sup>15</sup> Decision 15/4, annex.

the Global Environment Facility, while recognizing the need to enhance significantly the transparency and reporting thereof.

#### II. Elements

- 9. The four-year outcome-oriented framework of biodiversity programme priorities for the period 2026–2030 includes the following elements under the Convention on Biological Diversity and its Protocols for which effective implementation support is to be provided:
  - (a) The balanced implementation of the three objectives of the Convention;
- (b) The Kunming-Montreal Global Biodiversity Framework, including each of its goals and targets, which define the outcomes being sought;
- (c) National biodiversity strategies and action plans, including national targets on biodiversity;
  - (d) National biodiversity finance plans or similar instruments;
- (e) The mechanisms and strategies adopted under the Convention to strengthen the means of implementation of the Kunming-Montreal Global Biodiversity Framework, in particular eligible activities under the following mechanisms:
  - (i) The strategy for resource mobilization for the period 2025–2030;<sup>16</sup>
  - (ii) The long-term strategic framework for capacity-building and development;<sup>17</sup>
  - (iii) The knowledge management strategy to support the implementation of the Kunming-Montreal Global Biodiversity Framework;<sup>18</sup>
- (f) Eligible activities under the plans of action adopted under the Convention to support the effective and inclusive implementation of the Kunming-Montreal Global Biodiversity Framework, including:
  - (i) The plan of action on subnational governments, cities and other local authorities for biodiversity (2023–2030);<sup>19</sup>
  - (ii) The gender plan of action (2023-2030);<sup>20</sup>
  - (iii) The global action plan on biodiversity and health;<sup>21</sup>
- (g) The monitoring framework for the Kunming-Montreal Global Biodiversity Framework<sup>22</sup> and the enhanced multidimensional approach to planning, monitoring, reporting and review;<sup>23</sup>
- (h) The implementation plan<sup>24</sup> and the capacity-building action plan<sup>25</sup> for the Cartagena Protocol on Biosafety;<sup>26</sup>

<sup>&</sup>lt;sup>16</sup> Decision 16/34, annex I.

<sup>&</sup>lt;sup>17</sup> Decision 15/8, annex I.

<sup>&</sup>lt;sup>18</sup> Decision 16/9 B, annex.

<sup>&</sup>lt;sup>19</sup> Decision <u>15/12</u>, annex.

<sup>&</sup>lt;sup>20</sup> Decision 15/11, annex.

<sup>&</sup>lt;sup>21</sup> Decision <u>16/19</u>, annex I.

<sup>&</sup>lt;sup>22</sup> Decisions <u>15/5</u> and 16/31.

<sup>&</sup>lt;sup>23</sup> See decision 15/6.

<sup>&</sup>lt;sup>24</sup> Decision CP-10/3, annex.

<sup>&</sup>lt;sup>25</sup> Decision <u>CP-10/4</u>, annex.

<sup>&</sup>lt;sup>26</sup> United Nations, *Treaty Series*, vol. 2226, No. 30619.

- (i) The Capacity-building and Development Action Plan<sup>27</sup> for the Nagoya Protocol on Access to Genetic Resources and the Fair and Equitable Sharing of Benefits Arising from Their Utilization;<sup>28</sup>
- (j) The guidance on programme priorities to support the implementation of the Protocols, adopted by the Conference of the Parties serving as the meeting of the Parties to the Cartagena Protocol at its eleventh meeting and the Conference of the Parties serving as the meeting of the Parties to the Nagoya Protocol at its fifth meeting, contained in enclosures I and II, respectively.

## III. Strategic considerations

- 10. The programming directions and the policy recommendations for the ninth replenishment of the Global Environment Facility Trust Fund, as they relate to the Convention and its Protocols and their financial mechanism established under Article 21 of the Convention, operated by the Facility on an interim and ongoing basis, in accordance with Article 39 of the Convention, should:
- (a) Be developed in a fully transparent and inclusive manner, with a view to ensuring that the projects funded by the Global Environment Facility during the ninth replenishment period of its Trust Fund to support biodiversity objectives are developed on a context-specific and country-driven basis and address the priority needs identified by the eligible Parties;
- (b) Support the rapid and effective implementation of the Kunming-Montreal Global Biodiversity Framework, including by contributing to a significantly enhanced mobilization of resources, including Global Environment Facility funding that is adequate, predictable, sustainable, timely and accessible to all developing country Parties, in particular the least developed countries and small island developing States, and Parties with economies in transition eligible to receive support through the financial mechanism of the Convention and its Protocols, as determined under the Convention itself and by the Conference of the Parties. While such funding may be provided to eligible Parties by the Global Environment Facility primarily through allocations under programming directions dedicated to the biodiversity focal area, there can be co-benefits for biodiversity arising from other focal areas and global programmes and through the integrated programmes, heightening the need for streamlined programming and an approval process that enables the timely disbursement of resources;
- (c) Build upon support being provided under the eighth replenishment of the Global Environment Facility Trust Fund and the Global Biodiversity Framework Fund;
- (d) Take into account coherence with, and synergies among, country-driven programmes and priorities set out in national biodiversity strategies and action plans to support the implementation of the Framework;
- (e) Promote engagement with eligible Parties to support national resource mobilization and the development, implementation and update of national biodiversity finance plans;
- (f) Promote the achievement of global environmental benefits and sustainable development pathways that ensure the conservation and sustainable use of biodiversity and the fair and equitable sharing of benefits arising from the utilization of genetic resources and are carbon-neutral and pollution-free, including by encouraging coherence and complementarity among the Global Environment Facility focal areas of biodiversity, land degradation, international waters, climate change mitigation and adaptation, and chemicals and waste and its integrated programmes, within the context of country-driven priorities and programmes;
- (g) Reflect the fact that the implementation of biodiversity-related conventions and multilateral environmental agreements, in the context of national biodiversity strategies and action

<sup>&</sup>lt;sup>27</sup> Decision <u>NP-5/3</u>, annex.

<sup>&</sup>lt;sup>28</sup> United Nations, *Treaty Series*, vol. 3008, No. 30619.

plans, may contribute to the objectives of the Convention on Biological Diversity and its Protocols and the goals and targets of the Framework;

- (h) Promote cooperation and complementarity in the implementation of the three objectives of the Convention on Biological Diversity and the related objectives of the other conventions served by the Global Environment Facility, as well as those of other biodiversity-related conventions and multilateral environmental agreements, while considering synergies and recognizing the potential contributions of those instruments to the objectives of the Convention and its Protocols and to the Framework, and the reciprocated contributions to their own objectives;
- (i) Reinforce the efforts of the Global Environment Facility to mobilize and engage with all stakeholders, including the private sector, indigenous peoples and local communities, women and youth;
- (j) Take into account the important contribution that can be made by transboundary, multi-country, regional and global projects to the implementation of the objectives of the Convention on Biological Diversity and its Protocols and the Framework, including towards the implementation of global initiatives adopted under the Convention and its Protocols, and transboundary, multi-country, regional and global initiatives that leverage contributions from biodiversity-related conventions and multilateral agreements;
- (k) Promote and implement, as appropriate, nature-based solutions and or ecosystem-based approaches.<sup>29</sup>
- 11. The outcome and indicators for the ninth replenishment of the Global Environment Facility Trust Fund and associated monitoring processes should be effective in their ability to assess the contribution of programming to the attainment of the three objectives of the Convention, the implementation of its Protocols and the implementation of the Framework, including by measuring the co-benefits for biodiversity across all relevant activities of the Facility.
- 12. Over the ninth replenishment period of its Trust Fund, the Global Environment Facility should:
- (a) Ensure that the level of funding to be made available to eligible Parties is commensurate with the ambition of the Framework and the needs and challenges faced by those Parties;
  - (b) Explore ways to continue to improve access to funding for eligible Parties;
- (c) Explore ways to further support capacity-building and to improve direct access to funding by indigenous peoples and local communities embodying traditional lifestyles and holding traditional knowledge, innovations and practices relevant to the conservation of biological diversity and the sustainable use of its components, and to support activities and initiatives of women and youth that enhance biodiversity;
- (d) Provide capacity-building and support for eligible Parties to enhance the full and effective representation and participation of indigenous peoples and local communities, women and youth in the implementation of the Framework;
- (e) Further interact and cooperate with multilateral development banks and other public and private financial institutions with the aim of facilitating the integration of the objectives of the Convention and its Protocols, the goals and targets of the Framework and the contributions of other biodiversity-related conventions and multilateral environmental agreements into their activities, and encourage those institutions to report on funding contributing to the implementation of those objectives;
- (f) Continue to enhance its policies regarding governance and the standards that its implementing partners are held to in order to improve its efficiency and effectiveness in delivering sustainable results.

<sup>&</sup>lt;sup>29</sup> As defined in United Nations Environment Assembly resolution 5/5.

## IV. Reporting

13. Following the conclusion of the ninth replenishment of its Trust Fund, the Council of the Global Environment Facility will include in its reports to the Conference of the Parties a description of how the ninth replenishment has responded to the four-year outcome-oriented framework of biodiversity programme priorities and, through the elements of its programming directions, is contributing to the implementation of the Convention and its Protocols and each goal and target of the Kunming-Montreal Global Biodiversity Framework and its monitoring framework.<sup>30</sup>

#### **Enclosure I**

Additional elements for the four-year outcome-oriented framework of biodiversity programme priorities of the Convention on Biological Diversity for the ninth replenishment period of the Global Environment Facility Trust Fund (2026–2030) to support the implementation of the Cartagena Protocol on Biosafety

Elements for the four-year outcome-oriented framework of programme priorities for the ninth replenishment period of the Global Environment Facility Trust Fund (2026–2030) to support the implementation of the Cartagena Protocol on Biosafety,<sup>31</sup> as adopted by the Conference of the Parties serving as the meeting of the Parties to the Protocol at its eleventh meeting, comprise:

- (a) Strengthening its funding dedicated to the Cartagena Protocol to support eligible Parties in implementing the Protocol, including its implementation plan<sup>32</sup> and its capacity-building action plan;<sup>33</sup>
- (b) Continuing to provide support to eligible Parties for undertaking activities in the following areas, on the basis of their expressed requirements:
  - (i) Development and implementation of legal, administrative and other measures to implement the Cartagena Protocol;
  - (ii) Risk assessment and risk management;
  - (iii) Detection and identification of living modified organisms;
  - (iv) Public awareness, education and participation;
  - (v) Socioeconomic considerations;
  - (vi) Liability and redress;
  - (vii) National reporting, information-sharing and the Biosafety Clearing-House;
  - (viii) Knowledge-sharing and technology transfer;
  - (ix) Implementation of action plans to achieve compliance with the Cartagena Protocol.

#### **Enclosure II**

Additional elements for the four-year outcome-oriented framework of biodiversity programme priorities of the Convention on Biological Diversity for the ninth replenishment period of the Global Environment Facility Trust Fund (2026–2030) to support the implementation of the Nagoya Protocol on Access to Genetic Resources and the Fair and Equitable Sharing of Benefits Arising from Their Utilization

Elements for the four-year outcome-oriented framework of programme priorities for the ninth replenishment period of the Global Environment Facility Trust Fund (2026–2030) to support the

<sup>&</sup>lt;sup>30</sup> Decision <u>15/5</u>, annex I.

<sup>&</sup>lt;sup>31</sup> United Nations, Treaty Series, vol. 2226, No. 30619.

<sup>&</sup>lt;sup>32</sup> Decision <u>CP-10/3</u>, annex.

<sup>&</sup>lt;sup>33</sup> Decision <u>CP-10/4</u>, annex.

implementation of the Nagoya Protocol on Access to Genetic Resources and the Fair and Equitable Sharing of Benefits Arising from Their Utilization,<sup>34</sup> as adopted by the Conference of the Parties serving as the meeting of the Parties to the Protocol at its fifth meeting, comprise:

- (a) Supporting eligible Parties with and providing adequate financial resources for the implementation of the Capacity-building and Development Action Plan for the Nagoya Protocol;<sup>35</sup>
- (b) Continuing to provide support to eligible Parties for undertaking activities in the following areas:
  - (i) Specific priorities for continued capacity-building and development to support the implementation of the Nagoya Protocol;
  - (ii) Integration and mainstreaming of access to and benefit-sharing arising from the utilization of genetic resources and traditional knowledge associated with genetic resources into policies and activities related to biodiversity and sustainable development;
  - (iii) Development of long-term institutional capacities for managing, monitoring and evaluating national access and benefit-sharing frameworks.

#### **Annex II**

## Additional guidance to the Global Environment Facility

The Conference of the Parties:

Biodiversity and health

1. Requests the Global Environment Facility to provide financial assistance, upon request, to all eligible Parties, including for eligible capacity-building and development activities, for subnational, national and regional projects to implement the Global Action Plan on Biodiversity and Health;<sup>36</sup>

National biodiversity strategies and action plans

2. Requests the Global Environment Facility and its implementing agencies to provide timely support to all eligible Parties, aligned with national circumstances and needs, upon request, to enable them to revise or update their national biodiversity strategies and action plans;

Clearing-house mechanism

3. Requests the Global Environment Facility, in accordance with its mandate, to consider funding requests from developing country Parties, in particular the least developed countries and small island developing States, and Parties with economies in transition, to enable them to implement the programme of work for the clearing-house mechanism for the period 2024–2030;

Knowledge management

4. Requests the Global Environment Facility, in accordance with its mandate, to provide support for knowledge management in country-driven projects;

Capacity-building and development, technical and scientific cooperation and technology transfer

5. Requests the Global Environment Facility, including through the Global Biodiversity Framework Fund, in accordance with their mandates, to continue to support in all eligible Parties country-driven projects that include technical and scientific cooperation, technology transfer and

<sup>&</sup>lt;sup>34</sup> United Nations, *Treaty Series*, vol. 3008, No. 30619.

<sup>&</sup>lt;sup>35</sup> Decision <u>NP-5/3</u>, annex.

<sup>&</sup>lt;sup>36</sup> Decision 16/19, annex I.

capacity-building for the implementation of the Kunming-Montreal Global Biodiversity Framework;<sup>37</sup>

6. Also requests the Global Environment Facility, including through the Global Biodiversity Framework Fund, and in accordance with their mandates, and the Kunming Biodiversity Fund and other funds are invited, to support, as appropriate, the operationalization and eligible activities of the regional and subregional technical and scientific cooperation support centres in developing country Parties, in particular the least developed countries and small island developing States, and Parties with economies in transition as part of country-driven projects;

Monitoring framework for the Kunming-Montreal Global Biodiversity Framework

7. Requests the Global Environment Facility to provide adequate, timely and predictable financial resources to contribute to the development and implementation of national biodiversity monitoring systems, including through capacity-building and development, to support the reporting efforts of Parties, in response to requests by all eligible Parties, in particular the least developed countries and small island developing States, and according to its mandate;

Cartagena Protocol on Biosafety

- 8. Requests the Global Environment Facility, and invites other relevant funds, to continue to make funds available to Parties in support of activities related to the Biosafety Clearing-House and national biosafety websites;
- 9. Also requests the Global Environment Facility to assist eligible Parties by providing timely access to the means of implementation at the scale required to cover the scope and speed of the assistance needed, including for strengthening the infrastructure for the detection and identification of living modified organisms, establishing regional networks of laboratories, undertaking capacity-building activities and developing or acquiring certified reference materials, and urges Parties to submit appropriate proposals in that context to the Global Environment Facility to enable support for such activities;
  - 10. Further requests the Global Environment Facility:<sup>38</sup>
- (a) To make funds available in a timely manner to support eligible Parties in preparing and submitting their fifth national reports under the Cartagena Protocol on Biosafety;<sup>39</sup>
  - (b) To further explore modalities to reform its operations, including by considering how to increase funds dedicated to the implementation of the Cartagena Protocol and the use of global and regional projects, in such a manner as to enable it to fulfil its responsibilities effectively in operating the financial mechanism for the Protocol on an interim and ongoing basis, and report on those matters to the Conference of the Parties to the Convention on Biological Diversity at its seventeenth meeting;
  - (c) To consider the relevance of creating a stand-alone finance window for biosafety, for consideration by the Conference of the Parties serving as the meeting of the Parties to the Cartagena Protocol at its twelfth meeting;
  - (d) To simplify the process for the submission of biosafety project proposals;
- (e) To facilitate capacity-building activities, including through webinars, on designing biosafety projects;

<sup>&</sup>lt;sup>37</sup> Decision <u>15/4</u>, annex.

<sup>&</sup>lt;sup>38</sup> The requests in subparagraphs 1 (b) and (c) of decision CP-11/2 have been included in enclosure I of annex I to the present decision, as recommended by the Conference of the Parties serving as the meeting of the Parties to the Cartagena Protocol.

Nagoya Protocol on Access to Genetic Resources and the Fair and Equitable Sharing of Benefits Arising from Their Utilization<sup>40</sup>

- 11. Requests the Global Environment Facility to strengthen its funding dedicated to supporting eligible Parties in implementing the Nagoya Protocol on Access to Genetic Resources and the Fair and Equitable Sharing of Benefits Arising from Their Utilization;<sup>41</sup>
- 12. Also requests the Global Environment Facility and its implementing agencies to facilitate in a timely manner the relevant processes to ensure that support for the preparation of the first national reports is provided to Parties that submit their letters of endorsement;
- 13. Further requests the Global Environment Facility to examine options to support the implementation of the Nagoya Protocol in order for the Global Environment Facility to be able to fulfil its responsibilities in operating the financial mechanism for the Protocol on an interim and ongoing basis in the most effective manner, and to report on this matter to the Conference of the Parties at its seventeenth meeting.

#### **Annex III**

# Assessment of the effectiveness of the Global Environment Facility and possible elements for its reform

Note: The points below were compiled by the Advisory Committee on Resource Mobilization and, subsequently, by the contact group of resource mobilization during the sixteenth meeting of the Conference of the Parties, with a view to capturing the full range of views among Parties, in order to inform the referenced work. They were not negotiated.

- 1. Sources of information may include:
- (a) The reviews of effectiveness of the financial mechanism in implementing the Convention undertaken pursuant to the memorandum of understanding between the Conference of the Parties to the Convention and the Council of the Global Environment Facility, contained in the annex to decision III/8 of 15 November 1996,
- (b) The reports submitted by the Council of the Global Environment Facility at meetings of the Conference of the Parties.
- (c) Experience with, and lessons learned from, relevant international financial mechanisms; *Scope*
- 2. The assessment would include a comparison of the Global Environment Facility with the financial mechanisms of other relevant multilateral environmental agreements, including the Green Climate Fund, the Adaptation Fund and the Fund for Responding to Loss and Damage,
- 3. Elements for consideration are as follows:
  - (a) Contributor base;
  - (b) Legal nature;
  - (c) Funding modalities and financial performance;
  - (d) Criteria and process for funding, including project cycle considerations;

<sup>&</sup>lt;sup>40</sup> The requests recommended in subparagraphs 3 (a), (b) and (e) of decision NP-5/2 are reflected in paragraphs 12, 11 and 13 of annex II, respectively. The requests recommended in subparagraphs 3 (c) and (d) of the same decision have been included in subparagraphs (a) and (b), respectively, of enclosure II to annex I to the present decision, as recommended by the Conference of the Parties serving as the meeting of the Parties to the Nagoya Protocol. The invitation recommended in paragraph 8 of decision NP-5/3 has also been included in subparagraph (a) of enclosure II to annex I to the present decision.

<sup>&</sup>lt;sup>41</sup> United Nations, *Treaty Series*, vol. 3008, No. 30619.

- (e) Access and disbursement modalities (e.g. direct allocation or project-based disbursement), including for indigenous peoples and local communities, women and youth;
  - (f) Governance, including board composition and trustee arrangements;
- (g) Relationship between the governing body of the fund and the Conference of the Parties of the respective multilateral environmental agreement;
  - (h) Transparency, monitoring, reporting and evaluation;
  - (i) Accreditation process and the role of implementing agencies;
  - (j) Cost-effectiveness of operations;
  - (k) Cost of setting up and running the financial instrument.